

## Message Text

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11

ACTION IO-13

INFO OCT-01 NEA-10 ISO-00 CIAE-00 DODE-00 PM-04 H-02

INR-07 L-03 NSAE-00 NSC-05 PA-02 PRS-01 SP-02 SS-15

USIA-15 DHA-02 ORM-02 AF-08 ARA-10 EA-09 EUR-12 /123 W

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R 191647Z NOV 76

FM USMISSION USUN NY

TO SECSTATE WASHDC 919

INFO AMEMBASSY AMMAN

AMEMBASSY CAIRO

AMEMBASSY DAMASCUS

AMEMBASSY TEL AVIV

AMCONSUL JERUSALEM

UNCLAS USUN 5441

E.O. 11652: N/A

TAGS: PFOR, UNGA, XF

SUBJECT: CONTINUATION OF GA DEBATE ON PALESTINIAN PROBLEM

REF: USUN 5400

1. BEGIN SUMMARY: UNGA PLENARY HEARD FROM 17 COUNTRIES ON PALESTINE QUESTION NOVEMBER 18. HIGHLIGHT OF SESSION WAS LONG STATEMENT BY ISRAELI PERM REP HERZOG, WHICH METHODICALLY TOOK ISSUE WITH REPORT BY COMMITTEE OF 20, BUT ENDED ON VERY CONCILIATORY NOTE IN PERSONAL REPLY TO JORDANIAN PERM REP. EXCEPT FOR NETHERLANDS (ON BEHALF OF EC-9), OTHER SPEAKERS TOOK STANDARD LINE GENERALLY IN SUPPORT OF COMMITTEE REPORT AND PALESTINIAN CAUSE. END SUMMARY.

2. UNGA PLENARY NOVEMBER 18 WAS DEVOTED ENTIRELY TO DEBATE ON PALESTINE PROBLEM.FOLLOWING COUNTRIES WERE HEARD FROM: PORTUGAL, ISRAEL, POLAND, USSR, DEMOCRATIC KAMPUCHEA, MONGOLIA, CHINA, MEXICO, MAURITANIA, YUGOSLAVIA, MALAYSIA, HUNGARY, BULGARIA, PAKISTAN, UNCLASSIFIED

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NETHERLANDS (FOR EC-9), MADAGASCAR, SAUDI ARABIA.

3. ISRAELI PERM REP HERZOG, IN A PRESENTATION WHICH LASTED ONE HOUR AND 20 MINUTES, TOOK ISSUE WITH THE "DISTORTIONS" AND "REWRITING OF HISTORY" IN WHICH, HE CLAIMED, COMMITTEE ON PALESTINIAN RIGHTS (COMMITTEE OF 20) HAD INDULGED. HE REJECTED OUT OF HAND THE RECOMMENDATIONS AND ACCUSED THE COMMITTEE OF BEING A "TOOL IN THE HANDS OF THE PLO." HE POINTED OUT THAT 16 OF THE 20 MEMBERS DO NOT HAVE RELATIONS WITH ISRAEL. HERZOG SAID THE CORE OF THE MIDDLE EAST SITUATION IS NOT THE PALESTINE PROBLEM, BUT THE SYSTEMATIC LACK OF RECOGNITION BY THE ARAB COUNTRIES THAT ISRAEL HAS A RIGHT TO EXIST. HE SAID NUMBER OF JEWISH REFUGEES FROM ARAB LANDS IN ISRAEL EQUALS NUMBER OF PALESTINIAN REFUGEES AND GAVE NOTICE THAT ISRAEL WOULD NEVER BE WILLING TO DISCUSS ONLY ONE-HALF THE PROBLEM, I.E., ARAB REFUGEES. HE REFUTED ALLEGATIONS OF ISRAEL'S DESIRE TO ACQUIRE AND HOLD TERRITORY AND POINTED OUT THAT ISRAEL OFFERED TO RETURN ALL OF SINAI TO EGYPT AND ALL OF GOLAN TO SYRIA SHORTLY AFTER THE 1967 WAR IN EXCHANGE FOR DEMILITARIZATION OF THOSE AREAS AND TREATIES OF PEACE -- AN OFFER TURNED DOWN BY EGYPT AND SYRIA. HE POINTED OUT NOT ONE ARAB COUNTRY IS ON RECORD AS SAYING THE PRE-67 BORDERS WOULD CONSTITUTE AN ACCEPTABLE BASIS ON WHICH TO RECOGNIZE ISRAEL'S SOVEREIGNTY. HE READ FROM THE "BASIC" PLO COVENANT, WHICH HE DESCRIBED AS A NAZI RACIST DOCUMENT, AND GENERALLY EXCORIATED THE PLO AS REPRESENTATIVES OF NO LEGITIMATE ARAB GROUP. IN CONCLUSION, HERZOG NOTED THE STATEMENT MADE NOVEMBER 17 BY THE JORDANIAN PERM REP THAT ISRAEL HAD AN OPTION OF REAL PEACE. HERZOG SAID, "I DECLARE HERE AND NOW THAT I AM PREPARED TO MEET WITH YOU IN ORDER TO EXAMINE WITH YOU HOW WE CAN REACH THE TERMS OF A NEW ORDER WITHIN THE FRAMEWORK OF GENUINE PEACE." HE ENDED HIS PRESENTATION BY SAYING "I SOLEMNLY DECLARE BEFORE THIS AUGUST ASSEMBLY THAT I AM PREPARED TO TAKE THIS STEP NOW EVEN AS I STEP DOWN FROM THIS ROSTRUM." (JORDANIAN PERM REP WAS NOT IN THE UNCLASSIFIED

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ASSEMBLY HALL; HE WAS DELIVERING STATEMENT IN SPC.)

4. THE USSR, IN A SPEECH SUPPORTIVE OF THE REPORT AND THE PALESTINIANS, WARNED ISRAEL THAT IT SHOULD WITHDRAW ITS TROOPS FROM THE POST-1967 BOUNDARIES AND CEASE BLOCKING THE LEGITIMATE ASPIRATIONS OF THE PALESTINIANS, IN RETURN FOR WHICH IT COULD EXPECT INTERNATIONAL GUARANTEES. IF THIS WERE NOT DONE

VOLUNTARILY, ISRAEL WOULD BE COMPELLED TO ACCEPT  
PALESTINE AND IT WOULD NOT RECEIVE ANY INTERNATIONAL GUARANTEES.

5. CHINA ATTRIBUTED MOST OF THE PROBLEMS IN THE  
MIDDLE EAST TO THE TWO SUPERPOWERS, BOTH OF WHICH  
HE SAID WISHED A PERPETUAL STALEMATE IN THE AREA  
IN ORDER TO ENHANCE THEIR "HEGEMONISM." A UN  
RESOLUTION CANNOT SOLVE THE PROBLEM, ACCORDING TO  
THE CHINESE REP, BUT THE STRUGGLE OF THE PEOPLE  
WILL.

6. THE DUTCH PERM REP (KAUFMANN), SPEAKING FOR THE  
EC-9, MADE BRIEF STATEMENT WITH MOST INTERESTING  
POINT BEING REFERENCE TO THE RIGHTS OF THE  
PALESTINIANS. KAUFMANN SAID THAT THE EXERCISE OF THE  
RIGHT OF THE PALESTINIAN PEOPLE IN THE EFFECTIVE  
EXPRESSION OF THEIR NATIONAL IDENTITY COULD INCLUDE  
A TERRITORIAL BASE WITHIN THE FRAMEWORK OF A NEGOTIATED  
SETTLEMENT. "THE EXERCISE OF THIS RIGHT MUST BE  
COMPATIBLE WITH THE RIGHT OF ALL THOSE STATES IN THE  
AREA INCLUDING ISRAEL TO LIVE IN PEACE WITHIN SECURE  
AND RECOGNIZED FRONTIERS." KAUFMANN REITERATED THE  
PRINCIPLES, ENUNCIATED EARLIER BY FM VAN DER STOEL,  
ON THE MIDDLE EAST; HE REGRETTED THE LACK OF PROGRESS  
TOWARD A SETTLEMENT, SUPPORTED THE RENEWAL OF  
NEGOTIATIONS BASED ON ELEMENTS CONTAINED IN RES 242  
AND 338, AND NOTED EC-9 REMAIN READY TO MAKE ACTIVE  
CONTRIBUTION TO ALL EFFORTS TO FIND A SETTLEMENT.  
TURNING TO PALESTINIAN PROBLEM, KAUFMANN OBSERVED  
THAT MIDDLE EAST SETTLEMENT MUST TAKE INTO ACCOUNT  
ALL IMPORTANT POINTS WHICH ARE INDIVISIBLE. THE  
REPORT DOES NOT REFLECT THIS INDIVISIBLE RELATIONS-  
SHIP; ITS RECOMMENDATIONS TAKE ACCOUNT OF ONLY TWO  
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ELEMENTS: THE WITHDRAWAL FROM OCCUPIED TERRITORIES AND  
PALESTINIAN RIGHTS, IT DOES NOT PROVIDE FOR THE  
GUARANTEE OF THE EXISTENCE OF STATES WITH SECURE AND  
RECOGNIZED BOUNDARIES. THIS THE EC-9 CANNOT ENDORSE  
THE REPORT.  
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